

## Message Text

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AMEMBASSY ANKARA

C O N F I D E N T I A L ISLAMABAD 5256

E.O. 11652: GDS

TAGS: SNAR, PK

SUBJ: NARCOTICS

REF: A) ISLAMABAD 5069 B) ISLAMABAD 4867

1. SUMMARY. PLANNING SECRETARY JAFAREY PREDICTS BUDGETARY PROBLEMS HAMPERING FIU PROGRAM WILL BE RESOLVED SHORTLY AND HAS PROMISED TO LOOK INTO DELAY REGARDING AERIAL SURVEY MAPS. HE SAYS ENACTMENT OF DRAFT NARCOTICS LAW WILL TAKE ADDITIONAL 6-12 MONTHS, BUT ASSERTS THAT FIU'S CAN BE GIVEN POLICE POWERS UNDER EXISTING LAW. FINALIZATION OF SWABI TEHSIL SURVEY IS SAID TO HAVE BEEN DELAYED BY EFFORTS TO COMPLETE PLANNING FOR UN PROGRAM IN BUNER. FORMER PNCB CHAIRMAN ORAKZAI ATTRIBUTES HIS DISMISSAL TO HIS EAGERNESS FOR RESULTS AND TO LOSS OF SUPPORT FROM PRIMIN. WE BELIEVE RECENT DEVELOPMENTS SIGNAL GOP NOW PLACING LOWER PRIORITY ON NARCOTICS.

2. CHAGE, ECON COUNSELOR AMSTUTZ, USAID REP MATTHIAS AND ECONOFF SMITH MET WITH PLANNING SECRETARY V.A. JAFAREY MAY 29 TO DISCUSS STATUS OF US-GOP NARCOTICS CO-OPERATION.

3. BUDGET. MISSION REPS STATED THAT LACK OF BUDGETARY  
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ALLOCATION FOR FIUS WAS HAMPERING DEVELOPMENT OF GOP EN-

FORCEMENT PROGRAM AND HAD SERIOUS IMPLICATIONS FOR IMPLEMENTATION OF US-GOP AGREEMENT, RECENTLY AMENDED, TO EQUIP FIUS. MATTHIAS NOTED THAT BECAUSE OF LACK OF PAY FIU RECRUITS NOW IN TRAINING NEAR PESHAWAR WERE LEAVING TRAINING CAMP. FURTHERMORE, PNCB HAD NO MONEY TO PAY SALARY OF COMMUNICATIONS SPECIALIST WHO WAS TO BE RESPONSIBLE FOR INSTALLATION AND PROPER UTILIZATION OF \$250,000 IN COMMUNICATION EQUIPMENT SOON TO BE SHIPPED UNDER AGREEMENT. JAFAREY SAID THAT BUDGETARY PROBLEMS HAD ONLY RECENTLY COME TO HIS ATTENTION. HE STATED THAT THERE HAD BEEN PERSONALITY DIFFICULTIES INVOLVING A FORMER FINANCIAL ADVISOR TO PLANNING DIVISION WHICH HAD HELD UP PNCB BUDGET ALLOCATIONS. WITH THIS OFFICIAL NOW REMOVED FROM SCENE JAFAREY EXPRESSED CONFIDENCE THAT BUDGETARY PROBLEMS WOULD BE RESOLVED SHORTLY. HE SAID THAT HE WOULD BE GOING OVER PNCB BUDGET WITH NEW CHAIRMAN MIRAJ HUSSAIN IN NEAR FUTURE.

4. AERIAL SURVEY. WE FOUND JAFAREY UNINFORMED ABOUT EFFORTS TO OBTAIN RELEASE OF MAPS REQUIRED FOR COMPLETION OF AERIAL SURVEY FEASIBILITY REPORT. MISSION HAS POINTED

OUT TO JAFAREY THAT SHELDON HAD MADE IT CLEAR DURING HIS VISIT, MADE AT GOP INVITATION, THAT MAPS WERE ESSENTIAL FOR FEASIBILITY REPORT. JAFAREY SAID HE WOULD LOOK INTO MAP PROBLEM AT ONCE.

5. LEGISLATION. JAFAREY SAID THAT ACTION ON DRAFT COMPREHENSIVE NARCOTICS LAW HAD PROVED SLOWER THAN EXPECTED, AS CLEARANCES BY PROVINCIAL GOVERNMENTS AND VARIOUS MINISTRIES WERE REQUIRED. GIVEN CURRENT PREOCCUPATION WITH PREPARATION OF CENTRAL AND PROVINCIAL BUDGETS JAFAREY BELIEVED FURTHER PROGRESS ON LAW COULD NOT BE MADE BEFORE JULY AND THAT ENACTMENT WOULD REQUIRE AN ADDITIONAL 6 TO 12 MONTHS. JAFAREY DENIED, HOWEVER, THAT LAW WAS ESSENTIAL TO DEPLOYMENT OF FIUS, STATING THAT POWERS OF SEIZURE AND ARREST COULD BE INVESTED IN FIUS UNDER EXISTING CUSTOMS AND EXCISE LAWS.

6. SWABI TEHSIL SURVEY. JAFAREY SAID SWABI TEHSIL  
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SURVEY HAD BEEN HELD UP BY PLANNING FOR UN PROJECT IN BUNER. NWFP GOVERNMENT AND GOP WISHED COMPLETE PLANNING FOR UN PROGRAM BEFORE PLUNGING INTO PLANNING FOR SWABI TEHSIL WITH USG. HE SAID THAT FOLLOWING VISIT OF 2-MAN UN TEAM IN JUNE IT SHOULD BE POSSIBLE TO MOVE AHEAD WITH SWABI TEHSIL PLANNING. CHARGE INDICATED THAT MISSION WAS INTERESTED IN EXPLORING THE IDEA OF A PILOT PROJECT FOR SWABI TEHSIL SIMILAR TO THAT WHICH UN WAS CONTEMPLATING FOR BUNER.

7. ORAKZAI'S DISMISSAL. CHARGE COMMENTED THAT PNCB CHANGE OF LEADERSHIP AT THIS TIME SEEMED SURPRISING SINCE PNCB AFTER ONE YEAR OF EXISTENCE WAS ONLY NOW BEGINNING TO BE TRULY EFFECTIVE. JAFAREY DISCLAIMED ANY KNOWLEDGE OF REASONS FOR ORAKZAI'S OUSTER, SAYING ONLY THAT IT WAS DECISION OF ESTABLISHMENT DIVISION. NOTING THAT NEW PNCB DIRECTOR WAS FORMER POLICE OFFICER, HE SUGGESTED NEW MAN WOULD PROVE AS FORCEFUL ON ENFORCEMENT AS HIS PREDECESSOR.

8. IN SUBSEQUENT PRIVATE CONVERSATION WITH MATTHIAS ORAKZAI ATTRIBUTED HIS DISMISSAL TO HIS EAGERNESS TO ACHIEVE QUICK RESULTS IN NARCOTICS FIELD, NOTING HE HAD STEPPEDVN TOES IN NWFP AND CENTRAL GOVERNMENT. HE RECALLED PRIMIN HAD PERSONALLY SELECTED HIS AS PNCB CHAIRMAN AND STATED THAT HE HAD BELIEVED HE HAD A MANDATE TO PROCEED AGGRESSIVELY. HE OBSERVED RUEFULLY THAT HE APPARENTLY DID NOT HAVE AS MUCH BACKING FROM PRIMIN AS HE HAD THOUGHT AND ASSERTED THAT HE HAD TRIED UNSUCCESSFULLY TO SEE BHUTTO FOR THE PAST MONTH.

9. COMMENT. ABSENCE OF BUDGETARY ALLOCATIONS, INORDINATE DELAYS ON LEGISLATION, FAILURE THUS FAR TO PROVIDE AERIAL SURVEY MAPS AND SWABI TEHSIL SURVEY, AND NOW ABRUPT TRANSFER OF ORAKZAI SEEM TO EVIDENCE GOP NOW ATTACHING LOWER PRIORITY TO NARCOTICS CONTROL. THIS IS PARTLY DUE TO RISING POLITICAL RESISTANCE IN NWFP, TO TIGHTENED CONTROLS ON GROWERS AND TRAFFICKERS AND TO GOP RELUCTANCE TO ALLOCATE SCARCE FINANCIAL RESOURCES TO NARCOTICS PROGRAM. INTERNATIONAL DEVELOPMENTS SUCH AS GLOBAL LICIT OPIUM SHORTAGE AND UNCERTAINTY REGARDING CONTINUATION OF TURKISH BANEP HAVE ALSO CONTRIBUTED IMPORTANTLY TO RECENT EROSION OF GOP INTEREST IN NARCOTICS CONTROL.

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10. WE FEAR OUSTER OF ORAKZAI MAY HAVE NEGATIVE REPERCUSSIONS ON PROGRAM PNCB HAS DEVELOPED DURING ITS FIRST YEAR. REPLACEMENT OF HIGHLY TOUTED FORMER SIND INSPECTOR-GENERAL OF POLICE BY AN UNKNOWN FROM VITALITY OF PNCB. IN PARTICULAR WE ANTICIPATE THAT EFFECTIVENESS OF PNCB REGIONAL OFFICE IN PESHAWAR, WHICH WAS RESPONSIBLE FOR IMPROVED ENFORCEMENT OF POPPY LICENSING REGULATIONS THIS PAST GROWING SEASON MAY BE REDUCED, WITH TRANSFER OF ITS COURAGEOUS DIRECTOR A STRONG POSSIBILITY. WILLINGNESS OF OTHER ENFORCEMENT AGENCIES TO COOPERATE WITH PNCB MAY DECLINE, UNLESS NEW CHAIRMAN TAKES HOLD AGGRESSIVELY.

11. MOST SERIOUS CURRENT PROBLEM FOR US IS BUDGET. DURING FY74 ORAKAZAI OBTAINED ONLY \$150,000 OUT OF \$700,000

REQUESTED FOR HIS PROGRAM. HE PROCEEDED WITH RECRUITMENT AND TRAINING OF FIU STAFF ON ASSUMPTION THAT FURTHER FUNDS WOULD BE FORTHCOMING, AS PROVIDED IN US-PAK ENFORCEMENT AGREEMENT. IF FUNDS ARE NOT ALLOCATED SHORTLY, PREPARATIONS FOR DEPLOYMENT OF FIUS MAY COLLAPSE WITH RESULT THAT US EQUIPMENT SCHEDULED FOR SHIPMENT WOULD HAVE NO END-USER. WE DRAW SOME ENCOURAGEMENT FROM JAFAREY'S ASSURANCE THAT BUDGET PROBLEM WILL BE RESOLVED SHORTLY, BUT HIS PREVIOUS RECORD WITH REGARD TO RESOLVING PROBLEMS IN NARCOTICS FIELD DOES NOT INSPIRE CONFIDENCE. WE WILL CONTINUE TO FOLLOW BUDGET ISSUE CLOSELY AND PLAN TO RAISE IT WITH OTHER SENIOR GOP OFFICIALS IN NEAR FUTURE.  
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